Message Text

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SUBJ: FURTHER WORKING GROUP SESSIONS ON KHMER QUESTION

REF: USUN 5121

SUMMARY. WE MET WITH JAPANESE, KHMER AND THAI MISSIONS NOV 27 FOR DISCUSSION OF TACTICS ON KHMER QUESTION SCHEDULED FOR PLENARY NEXT WEEK. ASIAN WORKING GROUP MET AT AMBASSADORIAL LEVEL MIDDAY NOV 28. WE THEN JOINED JAPANESE AND KHMER MISSIONS FOR INTENSIVE REVIEW OF TACTICS LATE NOV 28 IN LIGHT OF ASIAN AMBASSADORS DECISION TO (A) NOT SUBMIT COUNTER SUBSTANTIVE DRAFT AND (B) RELY ON DEFERMENT TACTIC TO AVOID VOTE ON ALGERIAN RES. WE ESTIMATE PROSIHANOUK RES WOULD PASS 57-46-31 BUT THAT MOTION FOR DEFERMENT IF APPROPRIATELY PRESENTED MIGHT REACH 65 IN FAVOR, 52 OPPOSED, 17 ABSTENTIONS (DETAILS SEPTEL). WE WILL RECOMMEND NOV 29 NEW LOBBYING EFFORT FOLLOWING FURTHER CONSULTATIONS IN MORNING WITH JAPANESE. END SUMMARY

1. ALTHOUGH KHMER ENTERED MEETING NOV 27 WITH SOMEWHAT MORE OPTIMISTIC COUNT, THEY FULLY AGREED THAT PROSPECTS FOR DEFEATING PRO-SIHANOUK RES WERE POOR AND THAT DEFERMENT MOST PROBABLY BEST TACTIC. NOV 27 AND 28 WE, JAPANESE, CONFIDENTIAL

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KHMER AND THAI MADE DISCREET APPROACHES TO ABOUT 20

COUNTRIES, PROBABLE ABSTAINERS ON SUBSTANTIVE PRO-SIHANOUK RES, TO DETERMINE IF THEY WOULD SUPPORT MOTION TO DEFER; RESULT WAS NOV 28'S 65-52-17 ESTIMATE NOTED ABOVE. POSSIBILITY OF INTRODUCING COUNTER (PRO-GKR) RES HAS BEEN FULLY EXPLORED BUT CONSENSUS IS THAT SUCH AN INITIATIVE, SINCE IT WOULD HAVE NO REAL CHANCE OF SUCCEEDING, WOULD MERELY CONFUSE POTENTIAL SUPPORTERS OF DEFERMENT AND OUR OWN LOBBYING EFFORTS.

- 2. IN LATE AFTERNOON NOV 28 MEETING WE WERE INFORMED THAT EARLIER ASIAN WORKING GROUP AMBASSADORIAL-LEVEL MEETING HAD CONCLUDED THAT ORAL PROPOSAL FOR DEFERMENT WOULD BE BEST TACTIC (WE HAD AGREED NOV 27 THAT SUCH TACTIC WOULD BE ADVANTAGEOUS). DEFERMENT WOULD BE PROPOSED BY NON-COMMITTED DEL (ASIANS SOUNDING OUT TRINIDAD, NEPAL OR KENYA FOR THIS PURPOSE).
- 3. MEETING AFTERNOON NOV 28 DISCUSSED IN SOME DETAIL TACTICS FOR THIS FINAL PERIOD PRIOR TO DEBATE. SINCE WE ARE NOW AT NEW STAGE, WITH DEFERRAL TACTIC AGREED UPON, WE AND JAPANESE AGREED THAT WE SHOULD RECONSIDER LOBBYING SITUATION, PINPOINTING TARGETS FOR STRONG APPROACHES AGAINST PRO-SIHANOUK RES, PRINCIPALLY FOR PURPOSE OF ENHANCING CLIMATE FOR SUPPORT OF DEFERMENT. WE WOULD PLAN, HOWEVER, NOT REPEAT NOT TO LOBBY AT THIS POINT FOR DEFERMENT. WE MEETING WITH JAPANESE EARLY MORNING NOV 29 TO PREPARE SPECIFIC RECOMMENDATIONS FOR DEPT AND GAIMUSHO. OUR REVIEW WILL EMBRACE LOBBYING IN NEW YORK AS WELL AS CAPITALS.
- 4. BAROODY HAS TOLD US HE PLANS TO SUBMIT A
 CAMBODIAN RES. THAI DEL PLANNING DISCUSS HIS RES WITH
 BAROODY, POSSIBLY MAKING SUGGESTIONS. THAIS WISH AVOID
 ANTAGONIZING BAROODY IN FEAR HE WOULD ENDANGER CHANCES
 OF DEFERMENT. WE LESS CERTAIN THAN THAIS THAT BAROODY
 CAN BE INFLUENCED BUT AGREE THAT MONITORING HIS
 EFFORTS WOULD BE WISE.
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